Introduction

Community-managed toilets are technically very similar to individual toilets, except they are larger and serve a greater number of users. A range of sanitation systems can be used, including simple pits, pour flush toilets, urine separation and composting, as well as septic tanks and sewerage.

The main difference between individual toilets and community-managed toilets is in the way they are operated and maintained. Maintenance of household toilets is generally carried out by a family member, but for larger blocks of shared toilets the users will need to take responsibility for agreeing on a method to carry out maintenance tasks and then participate in its implementation. It is important that the maintenance method is acceptable to all users.

Fig 1: Urban community-managed toilet block
Inspired by community-managed toilet blocks in Mumbai and Pune
Schemes of this sort have been very effective where there has been strong community leadership and a real desire in the community to improve conditions.

In high-density population areas where properties have flushing toilets, it is sometimes possible to install a piped sewerage scheme. Advantages of this system include ease of use, acceptability, and a significant reduction in bad odours. However, disadvantages are the relatively high capital cost, construction difficulties in congested areas, and the disposal of the effluent at the end of the system. The topography of the area may well make or break this type of system.

Community-managed toilets should not be confused with public toilets, which are constructed in public places such as bus stations and markets for use by the general public, usually on a pay-per-use basis. Although there may be some overlap, community-managed toilets are generally for use by a smaller identifiable group of users.

**Funding**

Communities are typically encouraged to form a group to collect money to pay for construction. Capital costs (as opposed to running costs) are sometimes subsidised by external organisations or NGO-run credit schemes to make the project affordable; however, the community must have the capacity to fund and manage running costs, making capacity building within the community as important as providing the capital funding.

**Design and construction**

Any of the toilet designs discussed in the Household sanitation technical brief can be adapted for use in a community-managed system. Important design decisions include: the best location for the toilets in the community; the number of seats to be installed; the facilities to be provided for women, children and people with physical disabilities; and arrangements for accessing water and electricity supplies (if lighting is to be fitted). Installing bathing and laundry facilities can also ensure that the unit is more widely used and valued. The community might require support with these decisions.

If tradesmen within the community have the necessary construction skills they can be employed by the community group. Otherwise the community group will need the support of an external organisation to employ a local contractor to carry out the work.

Key design issues specifically applicable to community toilets include:

- Separate facilities for men and women.
- Appropriately designed facilities for children and people with physical disabilities.
- Construction of the floor – considering drainage and cleaning; disposal of grey water; need to construct floor in removable sections for access and maintenance if the design involves pits or pipes beneath the floor.
- Construction of the superstructure – this should be made from locally available materials, e.g. bricks and mortar walls with a solid concrete or tiled roof, or wood with a reed or grass roof. Thought should be given to the likely amount of users per day as this will affect the number of units required. The superstructure should be well ventilated to remove odours, and have a low light level to discourage flies.
- Location – The location should be accessible and well lit so that users do not feel vulnerable after dark.

Guidance on the type of sanitation system required (e.g. pit toilets, septic tank) and design considerations should also be referred to.
Management and maintenance

Once the toilets are constructed, a community-elected management team takes over the running of them. The success of this process is critical to the sustainability of the project. Support is often needed in setting up the management system and starting to use and maintain the toilets. The management group will have to make important decisions concerning:

- Maintenance – should the group employ a caretaker or could households share responsibility for cleaning and maintenance?

- Cost – how much should be charged for use of the facility (money could be collected on a per visit basis or more usually on a daily/weekly/monthly basis)?

- Collection – who should collect the money and should the group open a bank account and register the community group?

- Access – should the toilet be locked with a key (or keys) held by the caretaker or by each household?

- Public or private – should the block be a public toilet and open for use of people from outside the community who pay for each use, or should it be a private toilet and only for the use of people from within the community who are part of the scheme?

Key factors to the success of the project are likely to be the motivation of the group, how well they know and trust one another, relative socioeconomic status and their financial and organisational skills.
Advantages and disadvantages of community managed toilets:

<table>
<thead>
<tr>
<th>Advantages</th>
<th>Disadvantages</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Service can often be provided to the poorest of the poor, and to</td>
<td>• They require a high capital cost.</td>
</tr>
<tr>
<td>people traditionally excluded from sanitation projects.</td>
<td>• They require a high level of community organisation.</td>
</tr>
<tr>
<td>• Separate facilities designed especially for children or marginalised</td>
<td>• The community may need help to organise fundraising and/or access financial</td>
</tr>
<tr>
<td>members of the community can be installed.</td>
<td>support.</td>
</tr>
<tr>
<td>• They are ideal for areas where housing density is very high and space for</td>
<td>• Planning and construction often require input from skilled engineers and</td>
</tr>
<tr>
<td>individual toilets is limited.</td>
<td>contractors, although local skilled and unskilled people can assist in</td>
</tr>
<tr>
<td>• The capital and operating costs are shared between many households and</td>
<td>construction.</td>
</tr>
<tr>
<td>therefore are lower than for individual toilets.</td>
<td>• Poor organisation or lack of commitment may lead to unsatisfactory</td>
</tr>
<tr>
<td></td>
<td>maintenance, conflict between users and disuse of the facility (which</td>
</tr>
<tr>
<td></td>
<td>can become a health hazard if not cleaned regularly).</td>
</tr>
<tr>
<td></td>
<td>• Facilities created exclusively for the use of a particular community may</td>
</tr>
<tr>
<td></td>
<td>cause resentment from neighbouring communities.</td>
</tr>
</tbody>
</table>

A note on hygiene

The risks of coming into contact with pathogenic bacteria are infinitely greater during the process of anal cleansing. A single soiling of hands during anal cleansing would afterwards spread millions of pathogenic cells into the environment. It is therefore vital to place handwashing facilities near to toilets. An example of a basic handwashing facility is the tippy-tap – a plastic bottle suspended on a Y-shaped stick or string, with soap attached, that can be tipped over to pour out water without touching or contaminating the bottle (see www.tippytap.org).

Hygiene is discussed in more detail in our hygiene technology brief.

A note on equity and inclusion

Consideration should be given to access and ease of use by all in the community, including disabled people and children. The design for any toilet should be sensitive to both genders and local culture. Specific attention should be given to menstrual hygiene issues. Users with special needs should be provided with an opportunity to design their own adaptations for toilets.
Useful resources

www.personal.leeds.ac.uk/~cen6ddm/CommunalSanitation.html

Links to articles, publications, reports and photos on community-managed sanitation blocks around the world, compiled by the School of Civil Engineering, Leeds University.


WaterAid India (no date) Community managed toilets: understanding where it can work. Available at: www.wateraid.org/documents/plugin_documents/communitymanagedtoilets.pdf
WaterAid is an international not-for-profit, determined to make clean water, decent toilets and good hygiene normal for everyone, everywhere within a generation.

2018

WaterAid is a registered charity:

**Australia:** ABN 99 700 687 141  
**Canada:** 119288934 RR0001  
**India:** U85100DL2010NPL200169  
**Sweden:** Org.nr: 802426-1268, PG: 90 01 62-9, BG: 900-1629  
**UK:** 288701 (England and Wales) and SC039479 (Scotland)  
**US:** WaterAid America is a 501(c) (3) non-profit organization